Shuswap Regional Trails Strategy Workshop

17 June 2015 Adams Lake Indian Band Recreation & Conference Centre



Workshop Summary as at 23 June 2015

Prepared by: Fraser Basin Council 200A – 1383 McGill Road Kamloops BC V2C 6K7

evieira@fraserbasin.bc.ca | msimpson@fraserbasin.bc.ca

Introduction

This was a follow-up workshop to one held on November 27, 2014 (see *Shuswap Regional Trails Strategy – Workshop Summary at 4 December 2014*) that assembled over 60 people from various communities and organizations to talk about trails, tourism and economic development in the Shuswap. The outcomes of that workshop were (1) expressed support for the creation of a regional trails strategy, and (2) the formation of a steering committee to oversee its initial development, among other outcomes.

Between the November 27th and June 17th workshops, the steering committee met six times to create the draft Shuswap Trails Strategy.

Purpose of the workshop

The purpose of the workshop was therefore to bring together, again, all interests to present the draft strategy and provide an update on progress and current status; seek approval from workshop participants on some components of the draft strategy (Chapters 6, 11, 13, and 14 specifically); and seek input to complete other components of the strategy (i.e., Chapter 16).

See Appendix 1 for the workshop agenda; Appendix 2 lists workshop participants.

Accompanying documents

Prior to the workshop, the draft strategy was circulated to all participants. Please refer to the following two documents being circulated with this meeting summary:

- 1. Shuswap Regional Draft Strategy 11June2015.pdf
- 2. June 17 2015 meeting.pptx

Welcoming Comments

Mike Simpson welcomed all participants to the workshop. Adams Lake Indian Band elder Lawrence Michel provided an opening prayer. Chief Robin Billy provided welcoming comments and emphasized the importance of all-inclusive collaboration for trail development, authorization and maintenance.

Shuswap Regional Trails Strategy: presentations and small group feedback

After a brief review of the November 27th workshop and an overview of all the sections and chapters of the draft strategy, workshop participants got right to work. With help from some steering committee members, Mike presented five chapters of the strategy separately, and then participants discussed the chapter contents in small groups and provided feedback. A summary of feedback collected through the workshop is below:

Chapter 6: Agreements with other sectors (includes Appendix 4)

Workshop participants generally approved Chapter 6 and the *Agreements with other sectors* template found in Appendix 4 of the draft strategy. The following comments were offered for consideration:

- Environmental and ecological protection is inherent, but not specifically named reference the Environmental Screening Tool in Appendix 7
- Acknowledge precedent set by Tsilhqot'in Decision, Sexqeltemc Lakes Division's "accommodation agreements", and forthcoming First Nations authorization process
- Add local and regional government to the template
- Add private land owners to the template
- Add Department of Fisheries and Oceans to the template
- More clarity to 'Location' in the template for area or region, include scale or size
- Add 'Trail description' to the template
- Add 'Financial commitments and/or contributions' to the template
- Add 'Special considerations' to the template
- Add 'Provision for transfer of licences' to the template
- Add timeline or sunset clause to the template
- Ensure inclusion of Shuswap Indian Band and consistent language re: Sexqeltemc Lakes Division (throughout document)
- Template needs to be formatted
- Add 'LRUPs' to list of existing plans to consider

Chapter 11: Pre-authorization Process and the Shuswap Trail Protocol

Workshop participants generally approved Chapter 6 and the *Pre-authorization Process Checklist* found in Appendix 5. The following comments were offered for consideration:

- Use consistent language re: Sexqeltemc Lakes Division throughout document
- Re-order orders of government in Phase 1 (Secwepemc Nation first; Federal, Provincial and Local governments second; Crown lands third; sub-bulleted list fourth)
- Add cultural heritage assessments to checklist
- Add considerations for private land owners on Indian Reserves
- Add Utilities for Phase 1 of checklist

 Add considerations for funding during pre-authorization process – i.e., construction and maintenance

Chapter 13: Governance and Letter of Understanding, and Chapter 14: Annual planning cycle

Mike Simpson and Bonnie Thomas presented Chapter 13 and the Letter of Understanding, and then Mike and Phil McIntyre-Paul presented Chapter 14. Workshop participants were asked to consider them altogether and provide their feedback; they generally approved all of it with the following comments for consideration:

- Add an opt-out clause in the LOU (rationale: parties will want this, and it would enable or trigger an internal review)
- Add 'Dispute resolution' to the LOU
- Add 'Expectations of partners' to the LOU
- Comments specific to Roundtable membership and representation
 - o It's a large membership look for ways to make it leaner without compromising representation (no consensus on this)
 - Need for more formality and structure to make it compatible with some existing processes (no consensus on this)
 - o Add Agriculture Land Commission to membership
 - o Remove 'informal' and 'unstructured'
 - o Add definitions for 'ad hoc committees' and 'standing committees'
- Need for process to receive input from Roundtable in a meaningful way
- Considerations for how to resource administration and coordination of the Roundtable
- Include Phil's governance diagram in Chapter 13
- Pursue opportunities to link or connect the Roundtable with groups outside of the Shuswap

Chapter 16: Implementation and work plan, and budget

Workshop participants approved of Chapter 16 and provided a few comments for consideration:

- There are lots of TBDs in the document currently, but work is underway and leads are in place – the table needs to be populated
- Owlhead and Mt. Ida are serving as pilots this will gain momentum, and we will learn from them
- Cumulative Impacts Assessment is listed as 'low priority' but in fact, it may be high priority in some areas of the Shuswap
- Best Practices item is listed as 'moderate priority' but this could be given greater priority for tourism and economic benefits
- Work on the Adams Lake pictographs is underway change the date in the table to November 2015

- Larch Hills Traverse trail and Tappen/Sunnybrae parallel trails need to be expedited to concur with Trans-Canada twinning and Sicamous-Enderby Rail Trail development
- Budget numbers look accurate and reasonable
- Need for an organization to manage funds the Shuswap Trail Alliance would facilitate/administer that

Workshop Outcomes

The outcome of the workshop was that the following content of the Shuswap Regional Trails Strategy (June 11 version), together with feedback heard today, was approved based on consensus:

- The governance structure of the of the Shuswap Trails Roundtable and the Working Group was approved (Chapter 13 and Appendix 8)
- The annual planning cycle was approved (Chapter 14)
- The template for developing agreements with other sectors was approved (Chapter 6 and Appendix 4)
- The pre-authorization process and Shuswap Trail Protocol was approved (Chapter 11 and Appendix 5)
- The implementation and work plan was approved (Chapter 16)

Next steps

The immediate next steps for the Shuswap Regional Trails Strategy are as follows:

- Steering Committee meet to discuss input from June 17th workshop, revise draft strategy document and LOU, and prepare for November Roundtable – date TBD (September 2015)
- Communication with orders of government on signing the LOU
- Continued work on hot-spots pilot projects and access management ongoing, led by various groups
- Mt. Ida Kela7scen agreement (by November 2015)
- Shuswap Trails Roundtable meeting and LOU signing November 2015

Other priority action items to complete before the November Roundtable meeting:

- Communications and engagement distribute the strategy to the public/communities to raise awareness of it
- Field trip to Joss Pass details forthcoming

Appendix 1: Workshop Agenda

$Shuswap\ Regional\ Trails\ Strategy\ Meeting$ $June\ 17^{th}\ 2015\ |\ 9{:}30AM\ to\ 3{:}30PM$ $Adams\ Lake\ Indian\ Band\ Recreation\ and\ Conference\ Centre,\ Chase\ BC$

Draft Agenda at 4 June 2015

PURPOSE

- Present the draft strategy and provide an update on progress and current status
- Seek endorsement/approval of the following components of the strategy:
 - o Chapter 6: Agreements with other sectors
 - o Chapter 11: Authorization process and the Shuswap Trail Protocol
 - o Chapter 13: Governance
 - o Chapter 14: Annual Planning Cycle
- Seek input to complete other components of the strategy, including Chapter 16: Implementation and work plan

Time	Topic	Who and/or format
9:30	Doors open, coffee available, networking	
10:00	Welcome to territory, introductions, review objectives and agenda	Adams Lake Indian Band representative Mike Simpson, Fraser Basin Council
10:15	Brief overview of November 27 th workshop outcomes	Mike Simpson
10:20	Brief overview of regional trails strategy, and steering committee	Mike Simpson
10:40	Chapter 6: Agreements with other sectors	Mike Simpson Small group feedback
11:20	Chapter 11: Authorization process and the Shuswap Trail Protocol	Mike Simpson and Phil McIntyre-Paul, Shuswap Trail Alliance Small group feedback
12:00	Lunch (provided) Networking time	
12:45	Chapter 13: Governance, including draft LOU Chapter 14: Annual Planning Cycle	Mike Simpson and Phil McIntyre-Paul Small group feedback
2:15	Chapter 16: Implementation and work plan	Small group feedback
3:00	Next steps, closing comments	Mike Simpson and Phil McIntyre-Paul
3:15	Adjourn	

Appendix 2: Workshop Participants

Name	Organization
Terry Rysz	District of Sicamous
Tkwam7ipla Karen August	Neskonlith Band
Malcolm Makayev	District of Sicamous
Keith Cox	Salmon Arm
Janet Aitken	Salmon Arm Bay Nature Enhancement Society
Jack Andrews	Splatsin
Jan Thingsted	Columbia Shuswap Regional District
Gord Bushell	District of Sicamous
Miles Howard	BC Timber Sales
Clare Audet	Interior Health – Healthy Built Environment
Julie Steffler	Interior Health – Healthy Communities Initiative
Chris Larson	City of Salmon Arm
Ian McLellan	Recreation Sites and Trails BC
Sandy Milne	Salmon Arm Snow Blazers Snowmobile Club
Valerie Poulin	BC Parks – Kamloops
Noelle Kekula	Recreation Sites and Trails BC
Rhona Martin	Columbia Shuswap Regional District
Robyn Cyr	Columbia Shuswap Regional District
Bonnie Thomas	Switzmalph Cultural Society
Byron Noble	Salmon Arm
Jim Cooperman	Shuswap Environmental Action Society
Jim Nadler	Larch Hills Nordic Society
Kevin Clarkson	Shuswap Trail Alliance
Roger Parenteau	Downtown Salmon Arm
Blaine Carson	Larch Hills Nordic Society; Shuswap Outdoors; Shuswap Trail Alliance
Lori Schneider Wood	Shuswap Trail Alliance
Emily Spiler	Columbia Shuswap Invasive Species Society
Clint Smith	Shuswap Trail Alliance; Larch Hills Nordic Society
Aaron Arnouse	Little Shuswap Lake Indian Band
Kevin Eskelin	Recreation Sites and Trails BC
Marcia Bennett	Recreation Sites and Trails BC
Paul Demenok	Columbia Shuswap Regional District; Shuswap Watershed Council
Susan Abbott	Columbia Shuswap Regional District – Parks
Duncan Moore	Larch Hills Nordic Society
Tundra Baird	City of Enderby
Melinda Smyrl	District of Sicamous
Norma Manuel	Adams Lake Indian Band
Louis Thomas	Neskonlith Band
Carl Kuster	Carl Kuster Mountain Park

David Lepsoe	Village of Chase
Deborah Hall	Adams Lake Indian Band
Robin Billy	Adams Lake Indian Band
Danielle Wilson	Interior Health – Aboriginal Health
Nancy Cooper	City of Salmon Arm
Ryan Nitchie	Columbia Shuswap Regional District
Winston Pain	Shuswap Trail Alliance
Phil McIntyre-Paul	Shuswap Trail Alliance
Mike Simpson	Fraser Basin Council
Erin Vieira	Fraser Basin Council